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### Purpose of today's training

- Share vision for revised rule
- Review rule process
- Explore rule changes
- Discuss timelines
- Talk about resources and future trainings

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#### **Rule Process**

People Served • Family Advocates • Direct Support Professionals • Independent Providers Agency Providers • Developmental Centers • ICF/IDDs • County Boards • Council of Government • Ohio Health Care Association • Ohio Provider Resource Association • Ohio Association of County Boards • DODD

- Asked DODD physicians and other experts for guidance
- Reviewed MUI data
- · Elicited information from other states
- Engaged different stakeholder groups
- Responded to ongoing feedback from business partners

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### OAC 5123-17-02

For a copy of revised rule (effective July 1, 2025) and appendices, scan below





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#### **Rule Purpose Changes**

The system is intended to create a culture that fosters trust through open communication, universal accountability, learning, and fair treatment of all persons involved.

What does this mean and how can we all work together to improve Ohio's health and welfare system for all involved?



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#### **MUI Processes Streamlined**

#### Administrative Investigations – A and B MUIs

Abuses, Deaths, Neglect, Misappropriation, Peer to Peer, Exploitation, Prohibited Sexual Relations, Significant Injury, Attempted Suicide, Medical Emergency, Failure to Report, Missing Individual, and Rights Code Violation

#### Administrative Reviews -Category C MUIs

Appendix C-E -Mandatory use of forms Unapproved Behavioral Supports, Unanticipated Hospitalization, Law Enforcement



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#### **MUI Processes Streamlined**

- The provider will also submit the administrative review form in appendix C, D, or E.
- The provider will submit the incident report and the administrative review form at the same time.

When an individual is hospitalized, the provider is responsible for following up with the hospital so that a diagnosis is determined as soon as possible after forty-eight hours, and incident report made to the county board, and the administrative review form in appendix D OAC 5123-17-02 (D)(8)(a)-(b)

Department of Developmental Disabilities	The Department of Disabilities
5123-17-02 APPENDIX C PAGE 1 OF 3	5123-17-02 APPENDIX C PAGE 2 OF 3
ADMINISTRATIVE REVIEW FORM FOR LAW ENFORCEMENT	
Individual's Name:	INJURIES/MEDICAL NEEDS - Were there any injuries to the individual or anyone else involved in the law enforcement major unusual incident? If yes, please describe injury sustained by the
Date of Law Enforcement:	individual
Major Unusual Incident Number:	
Date Form Initiated:	
Name of Person Initiating Form:	PART 2 - TO BE COMPLETED BY THE INVESTIGATIVE AGENT IN COLLABORATION WITH THE
Title of Person Initiating Form:	NUMPULAL'S TEAM
Contact Information for Person Initiating Form:	
Provider Name	Did the individual receive timely medical attention?
ART 1 - TO BE COMPLETED BY THE INDIVIDUAL'S PROVIDER	
DESCRIPTION - Describe the incident in detail.	Are the individual's medical needs (e.g., medications, special diet, or assistive equipment) known and
	rule are many sources (e.g., mecos (e.g., mecos) of a subscive equipment) known and addressed, especially if the individual is incarcerated?
	CAUSES AND CONTRIBUTING FACTORS
	Supervision not met
	O Peer aggression     O Peer or other outside influence
	□ ree or outer outside immende □ Control Issues = staff/amily/peers
	Medication changes/refusal
HISTORY/ANTECEDENTS - Explain what led to the individual being tased, arrested, charged, or	Individual service plan/behavioral support strategy not followed
incarcerated.	Domestic dispute
	<ul> <li>J.ack of resources led to shoplifting or theft</li> <li>Unnet health needs</li> </ul>
	D Unimet nearin needs
	_ Other
	ADMINISTRATIVE REVIEW SUMMARY AND CONCLUSION
Provide a history of law enforcement involvement.	
CRIMINAL CASE INFORMATION	
Law Enforcement Entity:	
Contact Information for Arresting Officer:	
Incarceration Location:	
SUPERVISION LEVEL - Did the individual have a supervision requirement?	
If so, describe the supervision level.	

#### **Appendix C Form-Law Enforcement**

5123-17-02	APPENDIX C	PAGE 3 OF 3
		11025015
		ted to address causes and contributing
factors (e.g., environmental change	e, staff training, medication change	s, or level of supervision.)
Name of Investigative Agent Co	mpleting Form:	
Name of Investigative Agent Co Date Form Completed:	mpleting Form:	
Name of Investigative Agent Co Date Form Completed:	mpleting Form:	
Name of Investigative Agent Co Date Form Completed:	mpleting Form:	
Name of Investigative Agent Co Date Form Completed:	mpleting Form:	
Name of Investigative Agent Co Date Form Completed:	mpleting Form:	
Name of Investigative Agent Co Date Form Completed:	mpleting Form:	

The provider (or SSA when none) should submit the

- Incident report and
- Appendix C form

to the county board by 3 p.m. on the first working day following the day the provider becomes aware of the Law Enforcement MUI.

ppenaix D Form-Ur	anticipated Hospitalization
Developmental behabilities         Appendix D         PAGE 1 of 3           \$131.31.70.2         APPENDIX D         PAGE 1 of 3           ADMINISTRATIVE REVIEW FORM FOR UNANTICIPATED HOSPITALIZATION Individual 'N Name.	Department of bevelopmental S123-17-02         APPENDIX D         PAGE 2 of 3           SYMPTOMS AND RESPONSE - What were the individual's symptoms (e.g., fever, rank, bloody stool, or trouble beenhing) and over what length of time?
Name of Person Initiating Form:	Want deutods una une provinter take to dokaress une symptomis i
PART 1 – TO BE COMPLETED BY THE RONUDUAL'S PROVIDER DESCRIPTION – Indicate which situation applies. I Rospital admission lasting 48 hours or longer due to one or more of the specified diagnoses (i.e., aspiration pneumonia, howed obtraction, dedydration, medication error, sensure, or spopia) Horpital e Admission Instang 48 hours or longer due are diagnosis that the same diagnosis as a proto hospital admission lasting 48 hours or longer due are diagnosis that the same diagnosis at a proto hospital admission hosting 48 hours or longer due to the specified diagnoses (i.e., HISTORY/ANTECEDENTS: Explain what led to the unanticipated hospitalization. Describe the medical history of the individual.	PART 2 - TO BE COMPLETED BY THE INVESTIGATIVE AGENT IN COLLABORATION WITH THE NOMINULASI STEAM DETAILS OF HOSPITALIZATION Date of Administon Date of Detainage WIEN UNANTICENTED HOSPITALIZATION IS BASED ON A HOSPITAL ADMISSION LASTING 48 HOURS OR LONGER DUE TO ONE OR MORE OF THE FOLLOWING DIAGNOSES Indicate which apply:
Have there been recent similar illnesses?           If so, please describe the illness and date or the occurrence.	CALENDAR DAYS Indicate the diagnosis of the hospitalizations: Provide the dates of the prior hospital admission and discharge
What was the health of the individual in the 72 hours leading up to the hospitalization?           Did the individual compliant of feeling unwell or deviate from routine (e.g., change in behavior, esting, sideening, or buffrom habits?)	DISCHARGE SUMMARY - Attach discharged numary. FOLLOW-UP APPOINTMENT CHANGES TO MEDICATION CONTINUING CARE - List the changes and the continuing needs of the individual.
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#### **Appendix D Form-Unanticipated Hospitalization**

5123-17-02	APPENDIX D	PAGE 3 of 3
The person responsible for these cl	hanges.	
Confirm follow-up appointments h	nave been made.	
CAUSES AND CONTRIBUTING	FACTORS	
<ul> <li>Refusal to follow diet</li> <li>Insufficient fluid intake</li> </ul>	<ul> <li>Other:</li></ul>	wel protocol
ADMINISTRATIVE REVIEW SU	IMMARY AND CONCLUSION	
PREVENTION PLAN - Describe	the prevention plan being implemented	to address causes and
	the prevention plan being implemented neutal change, staff training, medication	
contributing factors (e.g., environm		

The provider should submit the

- Incident report
- Appendix D form and
- Discharge paperwork

to the county board by 3 p.m. on the first working day following the day the provider becomes aware of the Unanticipated Hospitalization.

Department of Developmental Disabilities 5123-17-02 APPENDIX E Page 1 of 4	Department of Developmental Developmental
5123-17-02 APPENDIX E Page 1 e4 ADMINISTRATIVE REVIEW FORM FOR UNAPPROVED BEHAVIORAL SUPPORT Individual 'Name Date of Unapproved Behaviors Support Major Unavaal Insidem Form: Form Initiated.	5123-17-02 APPENDIX E Page 2 of 4  If so, describe history.
rom annances Thine of Person Initiating Form: Tele of Person Initiating Form: Const: Information for Person Initiating Form: Provider Name:	TYPE OF UNAPPROVED BEHAVIORAL SUPPORT
PART 1 - TO BE COMPLETED BY THE INDIVIDUAL'S PROVIDER DESCRIPTION - Describe the intervention support in detail and the reason used.	Basket Hold     Gore Prono. Cary     Gore Prono. Cary     Gore Prono. Exort     Multiple Prono. Cary     Proved     Prote     Prote     Prote     Scher Restraint of Multiple Appendage     Scher Restraint     Sopher     Scher Restraint     Sopher     Gore     Gore
How was the intervention/support necessary for the health and welfare of the individual or other individuals?	Chemical Restration Auti-Auxiety Auti-convisant Auti-convisant Auti-convisant Auti-convisant Auti-convisant Mood Stabilizer Other: Converting
List the staff involved.	Mechanical Restraint     Full Body - Papose Board Wrap     Mitts
How many times was the intervention'support used?	Full Body - Seated Position     Spite Total Seated Position     Full Body - Seated Position     Wheelchair Controls Disabled     Garl Belt     Wheelchair for Individual Who Does Not Use Normally
riow ong (tota) was ue marvaula restanted? HISTORY/ANTECEDENTS – Does the individual have a history of the behavior?	Heinet     Heinet     Locked SeathelitVest - During Transportation     Locked SeathelitVest - Not During Transportation
	BEHAVIORAL SUPPORT STRATEGIES - Did the individual's service plan outline behavioral support strategies?
P s g e 1   4 DODD APRIL 2025	2×1+×2 4 DODDAML.0051 dodd.ohio.gov

### Appendix E Form-Unapproved Behavioral Support

Department of Developmental Disabilities	Department of Developmental S123-17-02 APPENDIXE Page 4 of 4
5123-17-02 APPENDIX E Page 3 of 4	PREVENTION PLAN - Describe the prevention plan being implemented to address causes and contributing factors (e.g., environmental change, staff training, medication changes, or level of
Did the staff know about the behavioral support strategies?	controluing access (e.g., variatementa campe, tani naming, inconsion campes, or reverse supervision).
Were staff trained on implementation of the behavioral support strategies?	
INJURIES - Were there any injuries to the individual or anyone else involved in the unapproved behavioral support? If yes, please describe injuries sustained by the individual.	
Did the individual receive timely medical attention?	
PART 2 - TO BE COMPLETED BY THE INVESTIGATIVE AGENT IN COLLABORATION WITH THE INDUDULS STRAM	<ul> <li>Mater of therestgener Agent Completing Press Diagrams: Completed</li> <li>The provider should submit the <ul> <li>Incident report</li> <li>Appendix E form</li> </ul> </li> <li>to the county board by 3 p.m. on the first working day following the day the provider becomes aware of the Unapproved Behavioral Support.</li> </ul>
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#### **Category A Changes-Emotional Abuse**

Emotional Abuse 5123-17-02 (C) (16)(a)(i) *Replaces Verbal Abuse and incorporates those elements in this definition.* 

*"Emotional abuse"* means the use of actions, words, gestures, or other communicative means to purposefully threaten, coerce, intimidate, harass, or humiliate an individual or a *pattern of behavior that creates a hostile environment*.



#### **Emotional Abuse Examples**

The person alleges their father threatened to punch him if he did not do the dishes.

Staff take an unflattering photo or video of a person and posts it on social media (i.e. Facebook, Twitter, Instagram).

The Home Manager sprays a person in the face with water as a way to coerce them into getting out of bed and doing their chores.



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#### **Emotional Abuse Examples**

A staff member works with a person who is known to be very sensitive to loud noises. Despite being trained on this and repeatedly reminded by supervisors, the staff appears to intentionally slam doors and clap loudly near the person, causing them to flinch or cover their ears in distress. This behavior occurs consistently over time, and other staff members report seeing the person become visibly anxious, withdrawn, and upset when this staff member is on shift. The staff member dismisses concerns by saying they're "just joking around" or that the person is "too sensitive."



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#### Category A Changes-Failure to Report

The specific MUI categories were added in the definition to provide further clarification.

"Failure to report" means that a developmental disabilities employee does not immediately report the alleged, suspected, or actual occurrence of an individual suffering or facing a substantial risk of suffering any wound, injury, disability, or condition of such a nature as to reasonably *indicate emotional abuse, exploitation, misappropriation, neglect, physical abuse, or sexual abuse* to the agency provider, county board, or department.



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### **Category B Changes-Deaths**

Death categories were renamed to align with CMS language. The investigation protocols and mortality review processes remain unchanged.

"Unexplained or unanticipated death" means the death of an individual resulting from an accident or that was otherwise unexpected.

"Death other than unexplained or unanticipated death" means the death of an individual by natural cause.



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### **Category B Changes-Medical Emergency**

The Medical Emergency definition was changed to:

- Clarify that medical emergencies are filed only when completed by DD employee
- Removal of Epi-Pen from definition
- Add use of Overdose Reversal medication administration

"Medical emergency" means an incident where *emergency medical intervention by a developmental disabilities employee is* required to save an individual's life (e.g., choking relief techniques, cardiopulmonary resuscitation, use of an automated external defibrillator, or administration of *overdose reversal medication such as "Narcan"*). OAC 5123-17-02 (C)(16)(b)(iii)

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### Category B Changes-Significant Injury

Removed the part of definition that said is "not considered abuse or neglect" and added dental injuries requiring treatment by dentist.

"Significant injury" means an injury to an individual of known cause or unknown cause that *results in a dental injury that requires treatment by a dentist*, concussion, broken bone, dislocation, or second or third degree burns or that requires immobilization, casting, or five or more sutures. A significant injury will be designated in the Ohio incident tracking and monitoring system as either known cause or unknown cause.

#### OAC 5123-17-02 (C)(16)(b)(vi)

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#### **Unanticipated Hospitalization Examples**

- Janet is hospitalized for over 48 hours due to seizures. Her OhioISP describes that she has epilepsy and is regularly seen by a neurologist.
- Jim was hospitalized for 3 days due to hallucinations and threatening to harm himself. After being discharged, he was readmitted two weeks later for another week due to a recurrence of self-harm and ongoing hallucinations.
- Jose is admitted to the hospital for 4 days due to a bowel obstruction.
- Mary is prone to dehydration. She is admitted to the hospital for 3 days due to dehydration.

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### Definitions

Developmental Disabilities

Definitions clarifies that systems is only for neglect allegations OAC 5123-17-02 (C)(25).

Systems issue" means underlying circumstances (such as the physical environment, staffing levels, training provided to staff or supervisors, Supervisory support for staff, previous awareness of a potential event, adequacy of processes and procedures, or availability of resources and equipment) beyond the action or inaction of the primary person involved in a *substantiated major unusual incident of neglect*, that contributed to the situation or outcome.

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### **Reporting Requirements for MUI**

Immediately upon identification or notification of a major unusual incident a provider will take all reasonable measures to ensure the health and welfare of at-risk individuals.

Reasonable measures include, but are not limited to, securing immediate and ongoing medical attention and removal of a developmental disability's employee from direct contact with any individual when the developmental disabilities employee is alleged to have been involved in physical abuse or sexual abuse. The provider will document reasonable measures taken and by whom in the incident report.

OAC 5123-17-02 (D)(5)

### Removal of a DD Employee

- The agency provider will inform the developmental disabilities employee of the alleged major unusual incident category and provide the developmental disabilities employee with the name of a person employed by the agency provider to whom the developmental disabilities employee may direct questions.
- The county board or department, as applicable, will keep the agency provider apprised of the status of the administrative investigation so that the agency provider can resume normal operations as soon as possible consistent with the health and welfare of individuals.
- The agency provider will notify the county board or department, as applicable, when the developmental disabilities employee returns to work. OAC 5123-17-02 (E)



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### **Removal of a DD Employee**

- The county board will inform the independent provider of the alleged major unusual incident category and provide the independent provider with the name of a person employed by the county board to whom the independent provider may direct questions.
- The county board will keep the independent provider apprised of the status of the administrative investigation so that the independent provider can resume normal operations as soon as possible consistent with the health and welfare of individuals.
- In conjunction with the department, a county board has authority to remove an independent provider from direct contact with any individual when the independent provider is alleged to have been involved in physical abuse or sexual abuse until such time as the county board has reasonably determined that removal is no longer necessary. When a county board removes an independent provider from direct contact with an individual.



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#### **Abused or Neglected Children**

Changes made to address challenges getting information while still focus on prevention planning.

When a public children services agency is conducting an investigation, the investigative agent will submit a report to the Ohio incident tracking and monitoring system with a brief description of the allegation and immediate steps taken to protect the health and welfare of the individual. Upon notification of case closure by the public children services agency, the investigative agent will record the results in the Ohio incident tracking and monitoring system and ensure a prevention plan to address causes and contributing factors is implemented.



#### **Abused and Neglected Children**

When the public children services agency notifies the county board that it has declined to investigate, the county board will initiate the administrative investigation or administrative review within a reasonable amount of time based on the initial information received or obtained and consistent with the health and welfare of all at-risk individuals.

OAC 5123-17-02 (G)



### **Notification Requirements for MUIs**

Staff of an agency provider will inform the *director of operations or administrator of the agency* provider within *one working day following the day* staff become aware of a potential or determined major unusual incident involving misappropriation, neglect, physical abuse, or sexual abuse. OAC 5123-17-02 (H)(2)





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#### **General Investigation Requirements**

• Except when law enforcement or the public children services agency is conducting an investigation, the investigative agent will endeavor to reach a preliminary finding regarding allegations of physical abuse or sexual abuse and notify the individual or individual's guardian and provider of the preliminary finding within fourteen working days. When it is not possible for the investigative agent to reach a preliminary finding regarding an allegation of physical abuse or sexual abuse within fourteen days, the investigative agent will instead notify the individual or individual's guardian and provider of the status of the investigation every seven working days thereafter. OAC 5123-17-02 (I)(10)



#### **General Investigation Requirements**

The investigative agent will complete a report in the format prescribed by the department of each administrative investigation or administrative review and submit it for closure in the Ohio incident tracking and monitoring system *within forty-five working days* from submission of the incident report unless the county board requests and the department grants an extension for good cause. If an extension is granted, the department may require submission of interim reports and may identify alternative actions to assist with the timely conclusion of the report.

• Timeline is for boards, cog and developmental centers OAC 5123-17-02 (I)(11)



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#### Disputing the findings of written summary

(L) Disputing the findings of a written summary

(1) An individual, individual's guardian, other person whom the individual has identified, or provider (*except when the primary person involved is the independent provider or the owner, director of operations, or administrator of the agency provider*) may dispute the findings of a written summary of an administrative investigation described in paragraph (K)(1) of this rule by submitting a letter of dispute and supporting documentation to the county board superintendent, or to the director of the department if the department conducted the administrative investigation, within fifteen calendar days following a receipt of the findings.



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#### **Review, Prevention and Closure of MUIs**

The department will review and close the additional following major unusual incidents

- Attempted suicide
- Failure to Report
- Emotional (previously verbal abuse)

County boards will review Peer to Peer OAC 5123-17-02 (M)(1)-(6)



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#### Analysis of MUIs

- Independent providers are no longer required to do annual analysis.
- Independent providers should continue to work with the teams to ensure that people's plan address the risks associated with trends of unusual incidents and major unusual incidents.





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#### **Requirements for UIs**

- All providers have to maintain an unusual incident log monthly and review for trends, however they *only need to submit to county board upon request*.
- Each provider will review its log of all unusual incidents as necessary, but no less than monthly, to ensure appropriate prevention plans have been implemented and identified trends and patterns have been addressed as appropriate. *When no unusual incidents occur during a calendar month, the provider will make a notation to that effect on its log of unusual incidents*.

OAC 5123-17-02 (O)(6)

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#### **Requirements for UIs**

- Members of an individual's team will ensure risks associated with unusual incidents are addressed in the individual service plan of each individual affected.
- When the unusual incident involves a hospital stay, the provider and the individual's team will review what preceded the hospital stay and consider what could have been done differently to prevent the hospital stay.
- All providers have to maintain an unusual incident log monthly and review for trends, *however they only need to submit to county board upon request*.

OAC 5123-17-02 (O)(7)

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#### Oversight

- County boards do not have to review unusual incident logs on a quarterly basis. However, can request at any time.
- Unusual incident logs will still be reviewed during compliance reviews and upon request.
- Department will no longer review county board operated programs unusual incident logs on quarterly basis



#### **Minor changes**

- Training Changes 5123-17-02 (P)(1)(c) Board members (agency, county) are only required to be trained within 90 days of appointment and *no longer annually*.
- "Unusual incident" means an event or occurrence involving an individual that is not consistent with routine operations, policies and procedures, or the individual service plan, but is not a major unusual incident. "Unusual incident" includes, but is not limited to, the events and occurrences described in appendix F to this rule.



#### **Minor changes**

- "Incident Report" will include Date and *time* of incident; description of incident that answers the questions, "who?, what?, when?, and where?"
- Service and Support Administrator is now defined in the MUI rule.
- Eliminate an Agency Provider to submit internal review of a major unusual incident to the county board of developmental disabilities within 14 days.
- County boards no longer required to send ICF full administrative investigation report.

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### **Implementation Timelines**



- Rule effective date
- Staff must be trained by July 1, 2025.
- Resources
- Collaboration

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#### **Frequently Asked Questions**

#### What happens if the hospitalization is not in the descriptions list?

If the hospitalization type is not listed in OAC 5123-17-02 (C)(c)(a)-(b), then it would be considered a UI.

# Does the provider wait till 48 hours to report, or do we still report an unanticipated hospitalization within the time frame?

Yes, a provider would wait until the criteria for an Unanticipated hospitalization is met, to report it. A written report will be submitted by 3pm the first working day post awareness of potential/determined MUI.

#### What is the timeframe for submitting MUI reports and forms?

Providers must submit the incident report and form by 3 p.m. on the day following discovery of allegation.

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#### **Frequently Asked Questions**

# What happens if person is hospitalized for over 48 hours for one of the 6 diagnoses and then discharged and re-admitted, can these MUIs be combined?

No, each time a person is hospitalized for one of the 6 diagnoses specified for longer than 48 hours and it not planned, it should be reported and filed as a MUI.

#### What if a provider has a policy that anytime a person's whereabouts are unknown, they call 911 but they are not at imminent risk. Is this a Missing Individual MUI?

No, a "Missing individual" MUI is when law enforcement has been contacted because an individual's whereabouts is unknown, and the individual is believed to be at or pose an imminent risk of harm to self or others. You should have both elements.

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## Frequently Asked Questions

Who is responsible for filing Category C-E cases?

The provider completes and submits the Appendix C-E Forms to the county board. The county board then enters the data into the Ohio Incident Tracking and Monitoring System (OhioITMS).

#### Would you write an incident report for hospitalizations?

Yes, you would generate an incident report for all unplanned hospitalizations. The provider would conduct a UI investigation for hospitalizations that don't rise to the MUI level.

#### Would you write an incident report for the use of an Epi-pen?

No, you would document it on the medication administration record as the use of a prescribed medication.

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#### **Frequently Asked Questions**

#### What constitutes a hostile environment?

A hostile environment could be a situation where an individual is repeatedly bullied, leading to fear or an unsafe setting for the individual.

#### Does there need to be intent for emotional abuse?

No, intent is not required to file a MUI of emotional abuse. But rather, the investigation will consider whether a reasonable person would conclude the actions of the PPI would cause harm or emotional distress. Emotional abuse is defined as actions, words, gestures, or patterns of behavior that create a hostile environment or purposefully threaten, intimidate, coerce, harass, or humiliate an individual.



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#### **Resources-Health and Welfare Toolkit**



Abuse and Neglect Hotline (800)617-6733 Option 1 DODD MUI Office 614-995-3810 <u>MUI.UNIT@dodd.ohio.gov</u> www.dodd.ohio.gov

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#### Presenters

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